Preparedness and Disaster Assistance

Presented by MDEM's Grants Team – Sara Bender, Nora Lagola, Danielle Whitestone, & Caitlin Whiteleather

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Preparedness and Disaster Assistance

Individual Assistance Damage Assessments

- Based on levels of damage- Destroyed, Major, Minor, Affected, Inaccessible
- Community impact data is extremely important
  - Demographics- SVI data
  - Infrastructure challenges- transportation, commerce, pharmacies, schools, utilities
  - Concentration of damages
  - Other recent events
- Fiscal capacity of the state is also taken into consideration

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Individual Assistance Program

- FEMA Stafford Act Program - assists individuals and households upon receipt of Federal Declaration
- No thresholds - at the discretion of the President
- Umbrella program for several other programs
  - Individuals and Households Program (IHP)
    - Housing Assistance
    - Other Needs Assistance
  - Crisis Counseling Program (CCP)
  - Disaster Case Management (DCM)
  - Disaster Unemployment Assistance (DUA)
  - Disaster legal Services (DLS)

Individuals and Households Program

- Housing Assistance (HA)
  - For repair/ replacement of home or rental assistance
  - $41,000 cap
- Other Needs Assistance (ONA)
  - Applications, furniture, clothing, child care, vehicle, funeral, dental, medical
  - $41,000 cap
- Grant administered either by FEMA or the MD Department of Human Services (MDHS) depending on the scale of the disaster and capabilities/ staffing at MDHS
- Average award nationwide - $3k-$4k
- 75/25 cost share - 75% covered Federally; 25% covered by the State

Resource Links

- Individual Assistance Declaration Factors
  https://www.fema.gov/disasters/individual-assistance
- Preliminary Damage Assessment Guide
  https://www.fema.gov/disasters/preliminary-damage-assessment-reports/guide
- Individual Assistance Program and Policy Guide
  https://www.fema.gov/assistance/individual/program-policy-guide

The mission of the Maryland Department of Emergency Management is to proactively reduce disaster risks and reliably manage consequences through collaborative work with Maryland's communities and partners.

Jessica Nusbaum

jessica.nusbaum@maryland.gov

443-386-1287

Public Assistance Program

Nora Lagola

Public Assistance Branch Manager

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What is Public Assistance (PA)?

- Stafford Act Program administered by FEMA through the State
- Reimbursement grant
  - 75% cost share (minimum)
- Who's eligible?
  - State Government
  - Local Government
    - Counties, municipalities, school districts, state recognized tribes, special districts established under state law...
  - Certain Private Nonprofits (PNPs)
    - PNPs that provide a critical or essential social service
    - Must have ruling letter from IRS of 501 (c), (d), or (e) status or letter from the state showing non revenue producing non profit status.

How do we get a declaration? A VERY Brief Overview.

- EVENT!
- IDA/PDAs
  - 3-5 days post event/1-2 weeks post event
- Thresholds – Both must be met!
  - State - $10,933,986.48
  - County – varies by county
- Letter for Governor's review/signature
  - Request must be sent to FEMA within 30 days of event
- FEMA – Regional and HQ
- President's Desk
- Declaration

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What's Eligible

Emergency Work

- Category A: Debris (all sorts, separated by type)
- Category B: Emergency Protective Measures (EOC, sandbagging, signage and barriers, evacuation, and sheltering...)
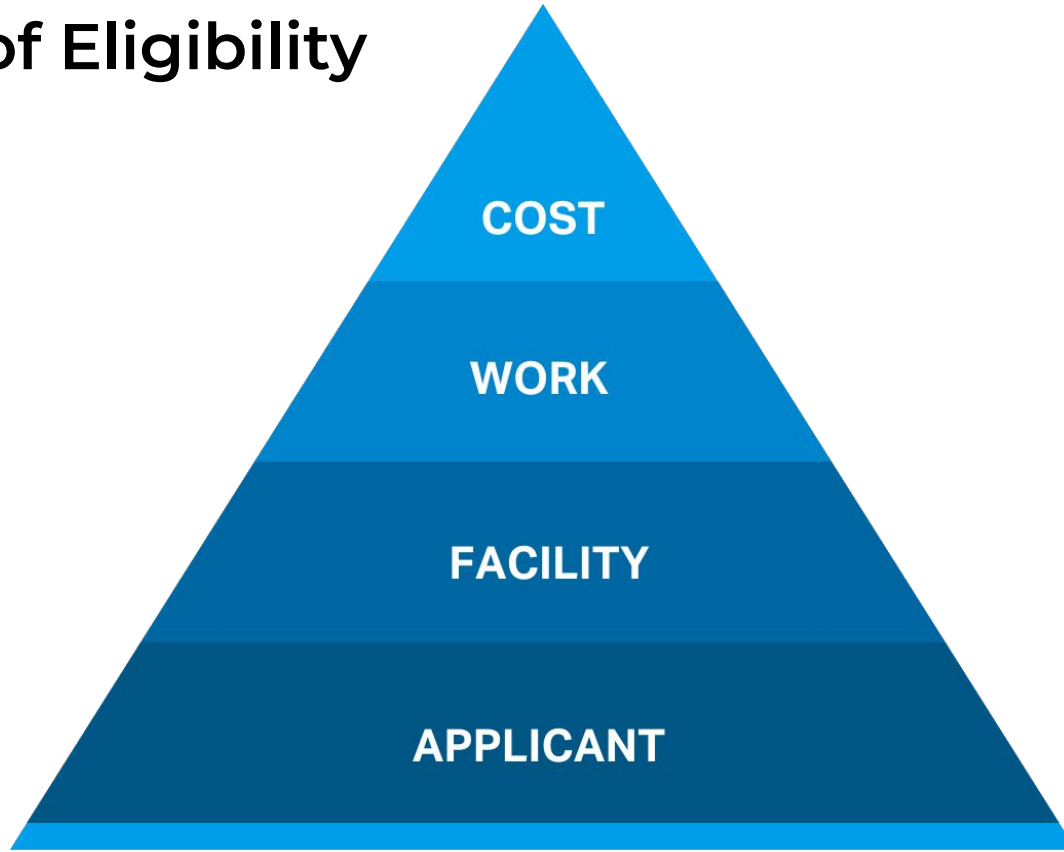
Permanent Work

- Category C: Roads and Bridges
- Category D: Water Control Facilities (NOT water utilities)
- Category E: Buildings and Equipment
- Category F: Utilities (publicly owned)
- Category G: Parks, Rec, and Other

What's Not Eligible

- Costs covered by other funding sources (insurance, other grants, other Federal funds, SBA) – no duplication of funding.

- Federal Highway Aid Program (FHWA) – Roads, bridges, etc.

- Natural Resources Conservation Service (NRCS) – Agricultural land.

- US Army Corp of Engineers (USACE) – water control facilities, such as dams, levees, etc, and beaches.

Pyramid of Eligibility

Eligible PNPs

- A facility that provides a critical service, which is defined as education, utility, emergency, or medical
  - Schools, electric Co Ops, hospitals and other medical facilities, fire and EMS...
- A facility that provides a noncritical, but essential social service AND provides those services to the general public
  - Houses of worship, childcare centers, senior centers and care, Libraries, Food Assistance Programs and Food Banks, Homeless Shelters, Health and Safety Services, Museums and Zoos, Community Centers...

PNP ELIGIBLE CRITICAL SERVICES

EDUCATION

- Primary or secondary education as determined under State law and provided in a day or residential school, including parochial schools; OR
- Higher-education institutions that meet all of the following criteria:
  - Admit students or persons having a high school diploma or equivalent;
  - Are legally authorized to provide education beyond a secondary level;
  - Award a bachelor's degree or 2-year degree that is acceptable as full credit toward a bachelor's degree or provides at least a 1-year training program to prepare students for gainful employment in a recognized occupation; and
  - Are accredited by a nationally recognized agency or association (as determined by the Secretary of Education).
- Educational facilities that meet the above criteria are eligible without regard to religious character or use for religious instruction.

EMERGENCY MEDICAL

- Emergency medical care (diagnosis or treatment of mental or physical injury or disease) provided in:
  - Clinics
  - Dialysis facilities
  - Facilities that provide in-patient care for convalescent or chronic disease patients
  - Hospices and nursing homes
  - Hospitals and related facilities, including:
    - Central service facilities operated in connection with hospitals
    - Extended-care facilities
    - Facilities related to programs for home-health services
    - Laboratories
    - Self-care units
    - Storage, administration, and record areas
  - Long-term care facilities
  - Outpatient facilities
  - Rehabilitation centers

UTILITY

- Communications transmission and switching, and distribution of telecommunications traffic
- Electric power generation, transmission, and distribution.
- Irrigation to provide water for drinking water supply, fire suppression, or electricity generation
- Sewer and wastewater collection, transmission, and treatment
- Water treatment, transmission, and distribution by a water company supplying municipal water

EMERGENCY SERVICES

- Ambulance
- Fire protection
- Rescue
- Public broadcasting that monitor, receive, and distribute communication from the Emergency Alert System to the public

Administrative and support facilities essential to the provision of the PNP critical service are eligible facilities.

PNP ELIGIBLE NONCRITICAL, ESSENTIAL SOCIAL SERVICES

Community centers established and primarily used for the following services (or similar) to the general public:

- Art services authorized by a SLTT government, including, but not limited to:
  - Arts administration
  - Art classes
  - Management of public arts festivals
  - Performing arts classes
- Community center activities that serve the public
- Educational enrichment activities that are not vocational, academic, or professional training. Examples include hobby or at-home pursuits, such as:
  - Car care
  - Ceramics
  - Gardening
  - Personal financial and tax planning
  - Sewing
  - Stamp and coin collecting
- Multi-purpose arts programming
- Senior citizen projects, rehabilitation programs, community clean-up projects, blood drives, local government meetings, and similar activities
- Services and activities intended to serve a specific group of individuals (e.g., women, African Americans, or teenagers) provided the facility is otherwise available to the public on a non-discriminatory basis
- Social activities to pursue items of mutual interest or concern, such as:
  - Community board meetings
  - Neighborhood barbecues
  - Various social functions of community groups
  - Youth and senior citizen group meetings
- Performing arts centers with a primary purpose of producing, facilitating, or presenting live performances, including:
  - Construction of production materials
  - Creation of artistic works or productions
  - Design
  - Professional training
  - Public education
  - Rehearsals

Facilities that do not provide medical care, but provide:

- Alcohol and drug treatment and other rehabilitation services
- Assisted living
- Custodial care, even if the service is not provided to the general public (including essential administration and support facilities)
- Childcare
- Center-based childcare, even if not provided to the public
- Day care for individuals with disabilities or access and functional needs (for example, those with Alzheimer's disease, autism, muscular dystrophy)
- Food assistance programs, including Food Banks and storage of food for Food Banks
- Health and safety services, including animal control services
- Homeless shelters
- Houses of worship
- Libraries
- Low-income housing (as defined by Federal or SLTT law or regulation)
- Museums:
  - Constructed, manufactured, or converted with a primary purpose of preserving and exhibiting a documented collection of artistic, historic, scientific, or other objects
  - Buildings, associated facilities, fixed facilities, and equipment primarily used for the preservation or exhibition of the collection, including:
    - Permanent infrastructure, such as walkways and driveways of outdoor museum-type exhibition areas
    - Historic buildings, such as barns and other outbuildings, intended for the preservation and exhibition of historical artifacts within a defined area
    - Permanent facilities and equipment that are part of arboretums and botanical gardens
    - Infrastructure, such as utilities, and administrative facilities necessary for support
  - The grounds at museums and historic sites are ineligible.
  - Open natural areas/features or entities that promote the preservation/conservation of such areas are ineligible.
- Residential and other services for families of domestic abuse
- Residential services for individuals with disabilities
- Senior citizen centers
- Shelter workshops that create products using the skills of individuals with disabilities
- Zoos

With exception of custodial care facilities and museums, administrative and support facilities essential to the provision of PNP noncritical service are ineligible facilities.

Funding to PNPs from recent disasters

- Hurricane Sandy (4091) - $3.7 million

- 2016 Snowstorm (4261) - $4 million

- 2018 Mid May Flooding in Washington and Frederick Counties (4374) - $771, 015 (between 2 PNP applicants)

- TS Isaias (4583) – $ 1 million - 3/11 applicants are PNPs.

- COVID-19 (4491) - $207.2 million, with more funding for resources for PNPs funneled through MDH and local jurisdictions.

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Success Stories from MD Disasters

- YMCA of Frederick County (4374) – Mitigation implementation

- Howard County Alternate Project (4376) – Costs for 3 projects that would not be as beneficial to build back are being funneled towards a project to better serve the whole community.

- COVID-19 (4491) – Unique disaster with unique applicants. Theater companies, foods banks, feeding and sheltering ops with local jurisdictions, houses of worship, along with medical centers, fire and EMS, and other community services.

Learn more about the PA program!

Print/Online Resources

- [PA Program and Policy Guide (PAPPG) V4](#)
- [FEMA PA Website](#)
- [MDEM PA Website](#)

Local Resources

- Local Emergency Management Office
- MDEM PA Team

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Nora Lagola

nora.lagola@maryland.gov

443-539-6644

Nonprofit Security Grant Program (NSGP)

Danielle Whitestone
Grants Branch Manager

Larry Hogan | Governor   Boyd K. Rutherford | Lt. Governor   Russell J. Strickland | Secretary

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Nonprofit Security Grant Program (NSGP) Overview

- The NSGP is a **<u>competitive</u>** grant program intended to provide federal funding for physical security and cyber security enhancements and other security-related activities to nonprofit organizations that are at risk of a terrorist attack.
- The NSGP seeks to integrate the preparedness activities of nonprofit organizations with broader state and local preparedness efforts.
- Authorized by Congress and implemented by DHS to help strengthen the nation's communities against potential terrorist attacks. NSGP supports the goal to Strengthen National Preparedness and Resilience.

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NSGP Overview (cont'd)

- FY 2022 - $250 million Nationwide

  - $125 million to organizations located in a designated Urban Area
  - $125 million to organizations outside an Urban Area

- FY 2021 - $180 million Nationwide

- FY 2020 - $90 million Nationwide

- FY 2019 - $60 million Nationwide

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Baltimore Urban Area vs. State Organizations

- Baltimore Urban Area (NSGP-UA)
  - City of Annapolis
  - Anne Arundel County
  - Baltimore City
  - Baltimore County
  - Carroll County
  - Harford County
  - Howard County
- State-Level (NSGP-S)
  - All organizations outside the designated Baltimore Urban Area
- National Capital Region (Prince George's and Montgomery Counties) submit applications through DCHSEMA

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Timeline Overview

Application Process:

- February - May - Notice of Funding Opportunity (NOFO) released by DHS/ FEMA

- May - June - Application Deadline

- August - September - DHS/ FEMA releases Federal award to SAA

- September - October - SAA releases subrecipient awards

- September 1 - Period of Performance start date.

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NSGP Eligibility

- Applicants must be 501(c)(3) nonprofit organizations
- Example of entities not eligible to apply under NSGP
  - Utility Companies
  - For-profit companies (Ex. Bus service Companies)
  - For profit hospitals
  - Organizations active in politics, lobbying, and advocacy work
  - Community Service Organizations (Kiwanis, Rotary, and Lion Club)
  - Homeowners Association
  - Labor/agriculture or horticulture organizations, Labor unions, county fairs, and flower societies

NSGP IRS Tax Exemption

- The Internal Revenue Service (IRS) does not require certain organizations such as religious organizations to apply for and receive a recognition of exemption under section 501(c)(3) of the Internal Revenue Code (IRC).
- Such organizations are automatically exempt <u>if they meet the requirements</u> of section 501(c)(3). These organizations are not required to provide recognition of exemption.
- For organizations that the IRS requires to apply for and receive a recognition of exemption under section 501(c)(3), the state may or may not require recognition of exemption, as long as the method chosen is applied consistently.
  - To be tax-exempt under section 501(c)(3) of the Internal Revenue Code, an organization must be organized and operated exclusively for exempt purposes set forth in section 501(c)(3), and none of its earnings may inure to any private shareholder or individual. In addition, it may not be an action organization, i.e., it may not attempt to influence legislation as a substantial part of its activities and it may not participate in any campaign activity for or against political candidates.

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Application Package Checklist

- Investment Justification (IJ)

- Mission Statement

- Vulnerability/Risk Assessment

Single Site vs. Multiple Sites

- Sub-applicants with one site may apply for up to $150,000 for that site.
- Sub-applicants with multiple sites may apply for up to $150,000 per site, for up to three sites, for a maximum of $450,000 per sub-applicant.
- If a sub-applicant applies for projects at multiple sites, regardless of whether the projects are similar in nature, an assessment of the vulnerability and risk unique to each site is required.

***Note*:** Failure to do so may be cause for rejection of the application.

NSGP Funding Priorities

- National Priority
  - Enhancing the protection of soft targets/crowded places

- Enduring Security Needs
  - Effective Planning
  - Training and Awareness
  - Exercises

not required but should be considered.

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Restrictions & Allowable Cost

- **Planning** – Security or emergency planning expenses and the materials required to conduct planning activities
  - Must be related to the protection of the facility and the people within it [With consideration for individuals with access and functional needs as well as those with limited English proficiency]
  - Examples of allowable planning activities
    - Development and/or enhancement of security plans
    - Emergency contingency or Continuity of Operations Plans
    - Evacuation/Shelter-in-place Plans Security Risk Management Plans
    - Emergency Response Plans

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Restrictions & Allowable Cost cont.

- **Training/Exercises** – Limited to an organization's security personnel, staff, members and volunteers only.
    - Both offsite or onsite security training is allowed
    - Train-the-trainer courses are allowed
    - Related costs are limited to attendance fees and related expenses such as materials, supplies and/or equipment.
    - Allowable training/exercise topics include physical and cybersecurity, target hardening, terrorism awareness/employee preparedness , active shooter training and emergency first aid training.
    - Travel is **_not_** a reimbursable cost

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Restrictions & Allowable Cost cont.

- **Access Control Equipment**
  - Surveillance Equipment (Cameras)
  - Impact Resistant Doors and Gates
  - Intrusion Detection Sensors & Alarms
  - Exterior Lighting
  - Physical Perimeter Security (fencing, walls, jersey barriers)
  - Screening & Inspection Equipment
  - Backup Computer hardware, operating system, data storage and application software

Restrictions & Allowable Cost cont.

- **Access Control Equipment**

    - Allowable equipment outside AEL Categories 14 & 15 include ONLY the following:
        - Handheld Radios (AEL 06CP-01-PORT- Radio, Portable)
        - Public Warning Systems (030E-03-MEGA – System, Public Address, Handheld or Mobile)
    - Authorized Equipment List -
        - https://www.fema.gov/grants/tools/authorized-equipment-list

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Restrictions & Allowable Cost cont.

- **Personnel** – Contracted security protection is the only allowable cost in this category under the grant program.

  - Funds may not be used to purchase equipment for contracted security.

  - Application should justify proposed contacted security personnel spending in the target hardening narrative section of the application.

    Example: Number of Personnel, Frequency of Use, Hourly Rate

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Restrictions & Allowable Cost cont.

- **Management & Administration** – Up to 5% of a sub-applicant's FY 2022 NSGP award may be used for M&A purposes.

    - **Cannot** be operational costs & must be justifiable in order to receive reimbursement.
      Examples: *Reporting, Financial Management, Correspondence & Monitoring*

    - **Must** be included in section IV of the IJ to fully account for project budget

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Vulnerability Assessment

- Department of Homeland Security (DHS)/ Cybersecurity & Infrastructure Security Agency (CISA)

- Local Police & Fire Department

- Self Assessment
  - https://www.cisa.gov/publication/houses-worship-security-self-assessment

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Additional Contact Information

MDEM Contacts

- Lola Parker - lola.parker2@maryland.gov
- La'Tina Nelson - latina.nelson@maryland.gov
- Grants - grants.mdem@maryland.gov

National Capital Region (Montgomery & Prince George's County)

- Cembrye Ross - cembrye.ross@dc.gov

The mission of the Maryland Department of Emergency Management is to proactively reduce disaster risks and reliably manage consequences through collaborative work with Maryland's communities and partners.

Danielle Whitestone
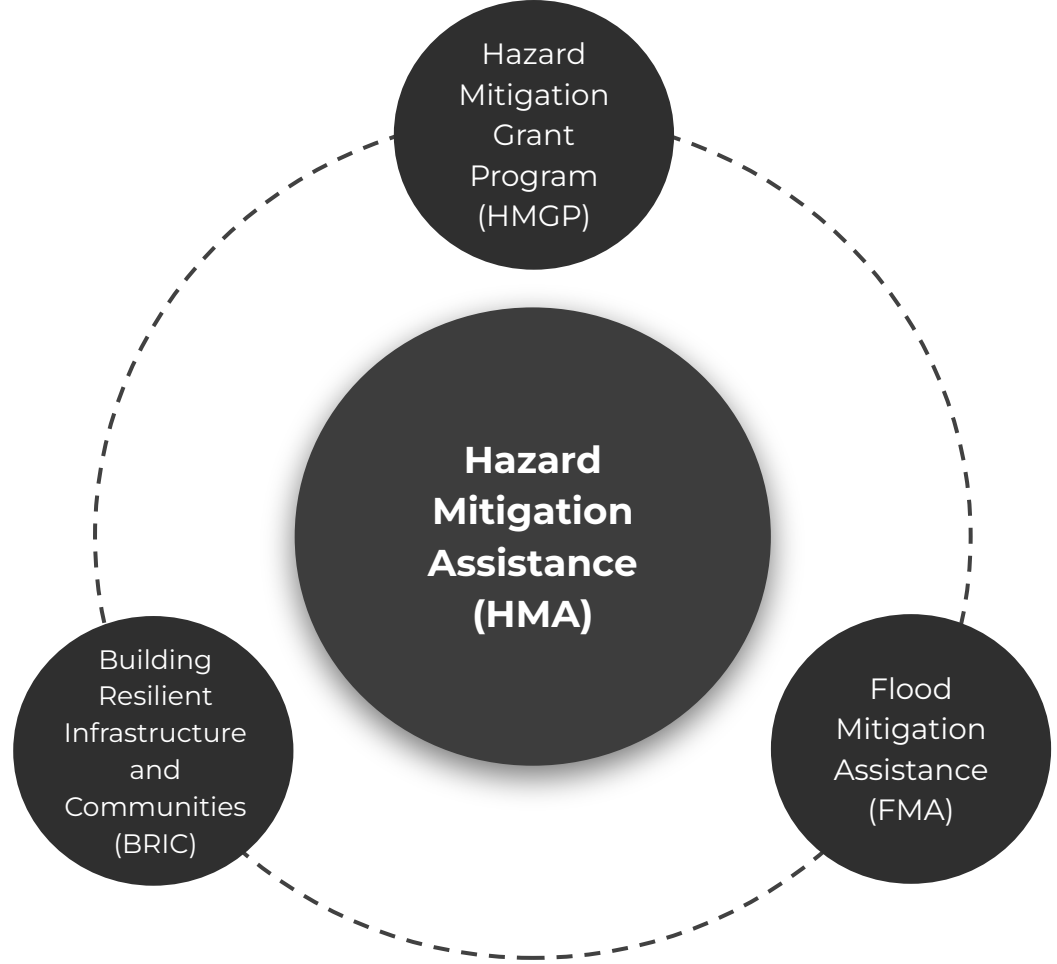
danielle.whitestone1@maryland.gov

443-381-3533

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What is Hazard Mitigation?

Any **sustained action** taken to **reduce or eliminate** the long-term risk to life and property from hazard events. It is an ongoing process that occurs before, during, and after disasters and serves to **break the cycle of damage** and repair in hazardous areas.

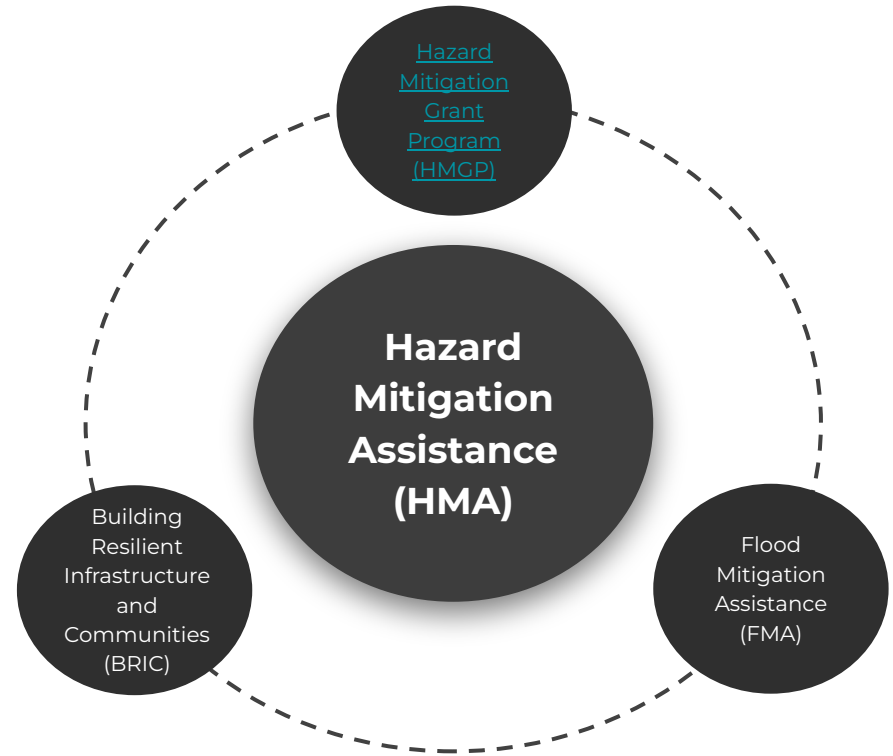FEMA's Hazard Mitigation Assistance Programs

Hazard Mitigation Grant Program (HMGP)

Hazard Mitigation Assistance (HMA)

Building Resilient Infrastructure and Communities (BRIC)

Flood Mitigation Assistance (FMA)

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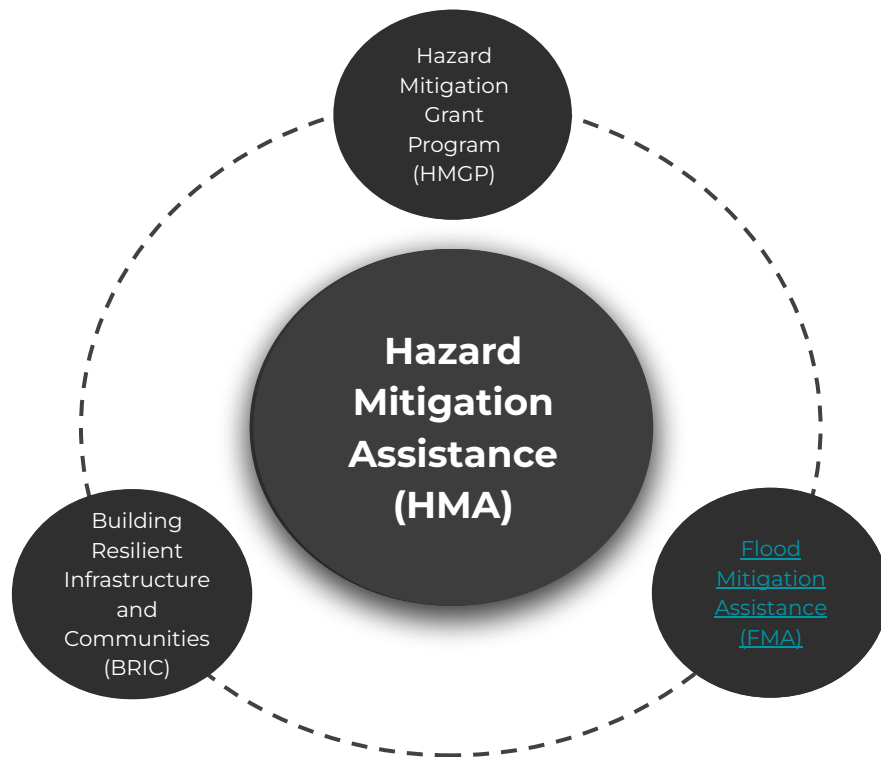DEPARTMENT OF EMERGENCY MANAGEMENT

Hazard Mitigation Grant Program

- Funds available after a Presidential Disaster Declaration

- Application due approximately 1 year from Declaration date

- Most flexibility for eligible activities

- Local HMP must be **adopted and approved** by the date **funds are obligated**

- Cost Share: 75% Federal / 25% Non-Federal*

Hazard Mitigation Grant Program (HMGP)

Hazard Mitigation Assistance (HMA)

Building Resilient Infrastructure and Communities (BRIC)

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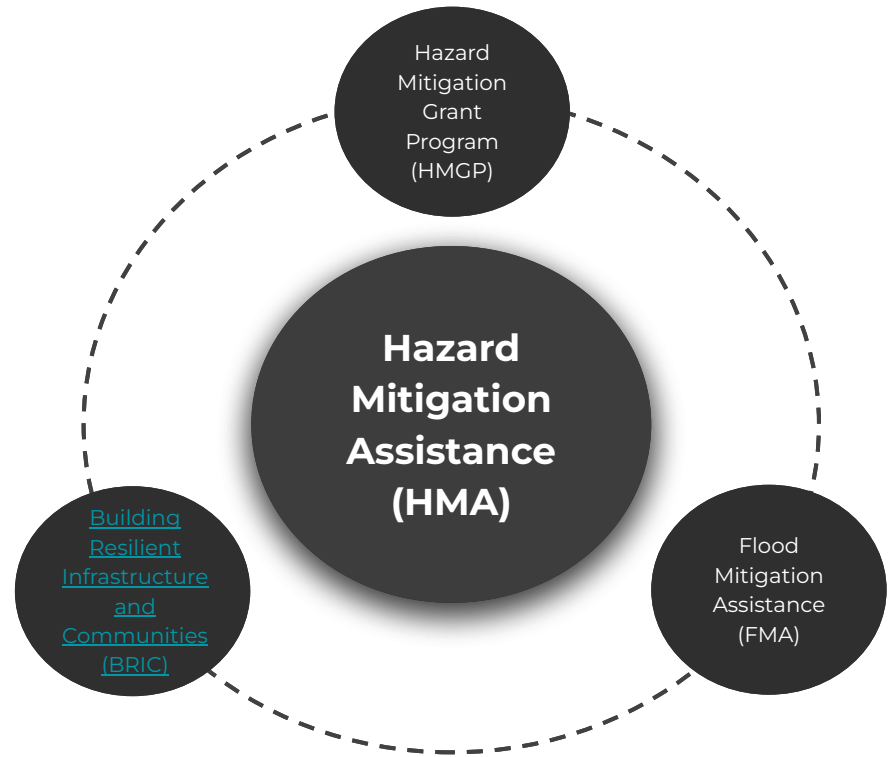DEPARTMENT OF EMERGENCY MANAGEMENT

Flood Mitigation Assistance

- Funds available **annually**
- National competitive
- Projects and Plans **limited** to flood mitigation activities
- Community must be in **Good Standing with National Flood Insurance Program** (NFIP)
- Local HMP must be **adopted and approved** by the Application **due date**
- Cost Share
  - 75% Federal / 25% Non-Federal
  - 90% Federal / 10% Non-Federal for economically disadvantaged and rural communities
  - 90% Federal / 10% Non-Federal for Repetitive Loss
  - 100% Federal / 0% Non-Federal for Severe Repetitive Loss

Hazard Mitigation Grant Program (HMGP)

Hazard Mitigation Assistance (HMA)

Building Resilient Infrastructure and Communities (BRIC)

Flood Mitigation Assistance (FMA)

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Building Resilient Infrastructure and Communities

- Funds available **annually**

- National competitive

- Local HMP must be **adopted and approved** by the Application **due date**
- Cost Share
  - 75% Federal / 25% Non-Federal
  - 90% Federal / 10% Non-Federal for economically disadvantaged and rural communities

- Funding categories
  - Capability & Capacity Building
    - Building codes activities
    - Project scoping
    - Mitigation planning and related activities

  - Mitigation Projects
  - Direct Technical Assistance

Hazard Mitigation Grant Program (HMGP)

Hazard Mitigation Assistance (HMA)

Building Resilient Infrastructure and Communities (BRIC)

Flood Mitigation Assistance (FMA)

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High Hazard Potential Dam Grant

MDEM and MDE are **collaboratively administering** the HHPD.

Section 5006 of the Water and Infrastructure Improvements for the Nation Act provides **technical, planning, design, and construction assistance** in the form of grants to non-federal sponsors for rehabilitation of eligible high hazard potential dams.

In FY22, FEMA was appropriated **$12 million** and further information can be found within the <u>Notice of Funding Opportunity</u> (NOFO).

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Activity Eligibility Examples

- Eligible
  - Hazard MItigation Plans & Updates
  - Property acquisition/demolition
  - Structure elevation
  - Dry floodproofing non-residential building
  - Flood risk reduction measures
  - Soil stabilization
  - Floodplain & stream Restoration
  - Emergency power & Generators
  - Project Scoping (Design and Engineering Studies)

- Ineligible
  - Deferred maintenance
  - Repair or replacement of existing infrastructure, roads, facilities, etc.
  - Debris/snow removal
  - Mitigation for damaged infrastructure that can be funded under Public Assistance

Note for FMA: Projects and Plans are limited to **flood-related activities only**

Eligible Subapplicants

	HMPG	BRIC	FMA
State Agencies	✓	✓	✓
Federally Recognized Tribes	✓	✓	✓
Local Governments	✓	✓	✓
Private Nonprofit Organizations	✓		

- Subapplicants must have a **FEMA-approved Hazard Mitigation Plan** by the application deadline and at the time of obligated funding.

- Homeowners and business operators cannot apply directly to FEMA, but can be included in a subapplication submitted by an eligible subapplicant. For more information please contact your local government or state to apply for funding.

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Stakeholders Roles and Responsibilities

Individual	Subapplicant	MDEM	FEMA

Individual homeowners, business and private nonprofits may apply through an eligible subapplicant.

Subapplicants apply through the applicant (MDEM). Eligible subapplicants include local governments and communities, private nonprofit organizations, state agencies, and federally recognized tribes.

MDEM compiles subapplicants and submits one application to the funding agency (FEMA).

The awarding agency: Determines eligibility, reviews project, and makes determination to award or not award activities for each subapplication.

Takeaways

- FEMA administers **three programs** that provide funding for eligible mitigation planning and projects that reduces disaster losses and protect life and property from future disaster damages.

  - Hazard Mitigation Grant Program (HMGP)
  - Building Resilient Infrastructure and Communities (BRIC)
  - Flood Mitigation Assistance (FMA)

- To receive FEMA HM funding, Subapplicants must have a **FEMA-approved Hazard Mitigation Plan** by the application deadline and at the time of obligated funding.

- MDEM serves as the Applicant and Recipient for Hazard Mitigation Assistance (HMA) programs.

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Cait Whiteleather, State Hazard Mitigation Officer

Caitlin.Whiteleather@maryland.gov

(410) 702-3874 (M)